

Australian Electoral Commission

2011 Redistribution of South Australia into Electoral Divisions

Commonwealth Electoral Act 1918 Section 75

ISBN 978-1-921427-24-4

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Published by the Australian Electoral Commission Printed by Union Offset Printers, Fyshwick, ACT

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PART 1

Redistribution of South Australia into Electoral Divisions

16 December 2011

Commonwealth Electoral Act 1918 Sections 73 and 74

1.1 DETERMINATION MADE BY THE AUGMENTED ELECTORAL COMMISSION FOR SOUTH AUSTRALIA

Pursuant to section 73 of the *Commonwealth Electoral Act* 1918, the augmented Electoral Commission for South Australia hereby determines that the names and boundaries of the electoral divisions into which South Australia is to be distributed are as shown on the maps certified by the members of the augmented Electoral Commission for South Australia and lodged in file number 2011/43 at the National Office of the Australian Electoral Commission in Canberra. These maps are numbered in the following sequence:

SA01/2011	Adelaide
SA02/2011	Barker
SA03/2011	Boothby
SA04/2011	Grey
SA05/2011	Hindmarsh
SA06/2011	Kingston
SA07/2011	Makin
SA08/2011	Mayo
SA09/2011	Port Adelaide
SA10/2011	Sturt
SA11/2011	Wakefield

Hon Peter Heerey QC Chairperson Augmented Electoral Commission for South Australia

1.2 REASONS FOR THE DETERMINATION MADE BY THE AUGMENTED ELECTORAL COMMISSION FOR SOUTH AUSTRALIA

Executive summary

- 1. On 12 August 2011 the Redistribution Committee released its proposed redistribution of federal electoral boundaries for South Australia.
- 2. The Redistribution Committee noted that at least seven of the 11 federal electoral divisions in South Australia required change in order to meet the numerical criteria set out in the *Commonwealth Electoral Act* 1918 (the Electoral Act).
- 3. The Redistribution Committee noted that the juxtaposition of divisions that needed to gain and lose electors allowed it to propose boundary adjustments that met the numerical criteria while largely preserving, and in some case enhancing, communities of interest already established. The Redistribution Committee's approach of supplementing divisions with low projected enrolment from adjacent divisions with high projected enrolment resulted in a proposal that significantly reflected the views expressed in the public suggestions, produced clearly identifiable features as divisional boundaries, and minimised elector disruption with only 4.01% movement.
- 4. The proposed redistribution attracted three objections and four comments on objections, primarily relating to the Barossa Council. An oral submission to the public inquiry was presented by a representative from the Barossa Council. The objections also identified five other matters of contention where alterations to the proposed boundaries were suggested.
- 5. On the basis of the small number of objections, the augmented Electoral Commission was of the view that the Redistribution Committee's proposal had been generally well accepted.
- 6. After careful consideration of the objections, comments on objections and the oral submission, the augmented Electoral Commission decided to adopt the Redistribution Committee's proposal for South Australia without change.
- As required by section 72(10)(b) of the Electoral Act, the augmented Electoral Commission issued a public announcement on 21 October 2011 outlining the substance of its findings in relation to the objections and its conclusions. (Appendix A)
- 8. The augmented Electoral Commission's findings, its conclusions, and the reasons for its decisions are detailed in this report.

Introduction to the redistribution of South Australia

- 9. The redistribution of federal electoral boundaries in South Australia was conducted in accordance with the relevant provisions of the Electoral Act. The key stages of the process are outlined below.
- 10. South Australia is entitled to 11 members in the House of Representatives.

Direction for a redistribution of South Australia electoral divisions

- 11. Section 59(2) of the Electoral Act provides that a direction to commence a redistribution shall be made if a period of seven years after the day on which the state was last distributed into electoral divisions has expired. The direction must be made within 30 days after the expiration of the seven-year period.
- 12. South Australia was last distributed into electoral divisions on 17 December 2003. Therefore, on 12 January 2011, the Australian Electoral Commission (the Electoral Commission) directed by notice published in the Commonwealth Government Gazette (the Gazette) that a redistribution was to commence in South Australia.
- 13. On 12 January 2011, the number of electors enrolled in South Australia was 1 107 001. Redistribution statistics, which show the detailed electoral enrolment figures as at 12 January 2011, were published on the Australian Electoral Commission (AEC) website. In addition, copies were available at the South Australia State Office of the AEC in Adelaide. The statistics were given at the following levels:
 - Census Collection District (CCD)
 - Statistical Local Area (SLA)
 - Electoral Division
 - State.

Quota

14. Under section 65 of the Electoral Act, the Electoral Commissioner determined that the quota of electors for South Australia, as at the commencement of the redistribution, was 100 636 (1 107 001 divided by 11 members). The Redistribution Committee (under section 66(3)) and the augmented Electoral Commission (under section 73(4)) must ensure that the number of electors in each division is within 10 per cent of the quota. Therefore, the permitted range of tolerance, being 10 per cent below and 10 per cent above the quota, is from 90 573 to 110 699. (Table 1)

Projected enrolment

15. In making its proposed redistribution, the Redistribution Committee is required by section 66(3) of the Electoral Act to endeavour to ensure that, as far as practicable,

the number of electors enrolled in each electoral division in South Australia would not, at the projection time determined under section 63A, be less than 96.5 per cent or more than 103.5 per cent of the average divisional enrolment of the state at that time. The augmented Electoral Commission, under section 73(4) is constrained by the same obligation.

- 16. The Electoral Commission was of the opinion that, based on the trend of population change as estimated by the Australian Bureau of Statistics (ABS), a further redistribution of South Australia may be required sooner than seven years after the starting time for the projection (16 December 2011). Therefore, pursuant to section 63A, the Electoral Commission determined the projection time for South Australia to be 21 January 2015, which is half way between the starting time for the projections and the time when in the opinion of the Electoral Commission a further redistribution may be required (February 2018).
- 17. The projected total enrolment for South Australia on 21 January 2015 is 1 152 271, resulting in an average projected enrolment of 104 752. Thus, as far as practicable, the permissible variance is between 101 086 and 108 418 electors. (Table 1)

Appointment of the Redistribution Committee for South Australia

 In accordance with section 60 of the Electoral Act, on 29 April 2011 the Electoral Commission appointed the Redistribution Committee for South Australia. (Appendix B) The Redistribution Committee comprised the following members:

Electoral Commissioner	Mr Ed Killesteyn	Chair
Australian Electoral Officer for South Australia	Ms Claire Witham	Member
Surveyor-General for South Australia	Mr Kim Nisbet (acting until 10 June 2011)	Member
	Mr Peter Kentish (thereafter)	
Auditor-General of South Australia	Mr Simon O'Neill	Member.

Redistribution Committee's proposed redistribution

19. All preconditions having been met, the Redistribution Committee made a proposed redistribution of South Australia under section 66 of the Electoral Act, stating its reasons in writing; caused the notice required by section 68(1)(c) of the Electoral Act to be published in the Gazette on 12 August 2011; and took the other steps required by section 68.

Objections and comments on objections

20. Three objections and four comments on objections were received in response to the Redistribution Committee's proposal. These are listed at Appendices C and D of this report, and are provided in full on the enclosed DVD. The objections and comments on objections were also made available on the AEC website.

Augmented Electoral Commission

21. Section 70(1) of the Electoral Act establishes for the purposes of a redistribution an augmented Electoral Commission for the relevant state or territory. By virtue of section 70(2), the members of the augmented Electoral Commission for South Australia are the Chairperson of the Electoral Commission (Hon Peter Heerey QC); the non-judicial member of the Electoral Commission (Mr Brian Pink, Australian Statistician); and the occupants of the positions previously mentioned who constituted the Redistribution Committee. The members of the augmented Electoral Commission are listed in Appendix B.

Public inquiry

- 22. The augmented Electoral Commission conducted a public inquiry into objections in Adelaide on 13 October 2011 where arguments were presented by the Chief Executive Officer of the Barossa Council.
- 23. The transcript of the public inquiry is provided on the enclosed DVD.

The statutory mandate of the augmented Electoral Commission

- 24. The augmented Electoral Commission must determine, by notice published in the Gazette, the names and boundaries of the electoral divisions into which South Australia is to be distributed. That task must be performed in accordance with the requirements of sections 73(4) and 73(4A) of the Electoral Act, which provide:
 - 73(4) 'In making the determination, the augmented Electoral Commission:
 - (a) shall, as far as practicable, endeavour to ensure that the number of electors enrolled in each Electoral Division in the State or Territory will not, at the projection time determined under section 63A, be less than 96.5% or more than 103.5% of the average divisional enrolment of that State or Territory at that time; and
 - (b) subject to paragraph (a), shall give due consideration, in relation to each Electoral Division, to:
 - (i) community of interests within the Electoral Division, including economic, social and regional interests;

- (ii) means of communication and travel within the Electoral Division;
- (iv) the physical features and area of the Electoral Division; and
- (v) the boundaries of existing Divisions in the State or Territory;

and subject thereto the quota of electors for the State or Territory shall be the basis for the redistribution, and the augmented Electoral Commission may adopt a margin of allowance, to be used whenever necessary, but in no case shall the quota be departed from to a greater extent than one-tenth more or one-tenth less.'

- 73(4A)' When applying subsection (4), the augmented Electoral Commission must treat the matter in subparagraph (4)(b)(v) as subordinate to the matters in subparagraphs (4)(b)(i), (ii) and (iv).'
- 25. These statutory requirements are expressed in an hierarchical order that puts, 'as far as practicable', the need to 'endeavour to ensure' a division will fall within the projected enrolment range first; the considerations of 'community of interests within [a division] including economic, social and regional interests', 'means of communication and travel within [a division]', and 'the physical features and area of [a division]' second; and 'the boundaries of existing divisions' third while stating that, subject to these matters, 'the quota of electors for the State ... shall be the basis for the proposed redistribution' and that 'the augmented Electoral Commission may adopt a margin of allowance' not departing from the quota further than by one-tenth more or less.
- 26. The purpose of section 73(4)(a) is suggested by its history. It has undergone some transformation since the *Commonwealth Electoral Legislation Amendment Act* 1983 stipulated that boundaries were to be drawn, as far as practicable, to achieve equal numbers of electors in each of a state's electorates three-and-a-half years after a redistribution. By 1984 'it was observed that the three-and-a-half year rule had in some areas forced the adoption, on purely numerical grounds, of boundaries which took little account of perceived community of interest'.¹ Therefore, in 1987, the rule was relaxed to permit a measure of tolerance to plus or minus two per cent from average projected enrolment. Subsequently the Joint Standing Committee on Electoral Matters concluded that:

'the numerical criteria do not allow "due consideration", in the words of the Act, to be given to the qualitative factors. Rather, the political parties and others attempting to frame electoral boundaries essentially find themselves engaged in a mathematical modelling exercise. In order to relax the enrolment requirements to that extent necessary to allow a realistic degree of flexibility the Committee recommends ... that subsections 66(3)(a) and 73(4)(a) of the Electoral Act

¹ Report of the Joint Standing Committee on Electoral Matters on *The Effectiveness and* Appropriateness of the Redistribution Provisions of Parts III and IV of the Commonwealth Electoral Act 1918 (December 1995) Section 4.3.

be amended, so as to extend the variation from average divisional enrolment allowed three-and-half years after a redistribution from two to 3.5 per cent.²

- 27. The Joint Standing Committee also, in the same report, refers to its recommended amendment as one that 'would maintain substantial restrictions on malapportionment [and] would allow other legitimate policy objectives to be more effectively met'.
- 28. Section 73(4)(a) follows this recommendation. The terms of the recommendation, and the discussion which preceded it, make clear the purpose of this provision, as it now stands, and how it was intended to interact with the other criteria set out in section 73 (4)(b), to which 'due consideration' must be given. The augmented Electoral Commission has made its redistribution on this basis.

Consideration of the Redistribution Committee's proposal and of the objections, comments and arguments presented at the inquiry

The Redistribution Committee's proposal

- 29. In its report, 2011 Proposed Redistribution of South Australia into Electoral Divisions, which is provided on the enclosed DVD, the Redistribution Committee carefully considered the public suggestions and comments together with the statutory criteria specified in the Electoral Act.
- 30. The Redistribution Committee noted that at least seven of the 11 federal electoral divisions in South Australia required change in order to meet the numerical criteria set out in the Electoral Act.
- 31. The Redistribution Committee's general strategy was to supplement divisions with low projected enrolment with electors from adjacent divisions with high projected enrolment. From this point, the Committee moved to align the enrolment numbers in the remainder of the state, proposing that divisions within the acceptable projected enrolment range be used to adjust adjoining divisions that were not within range and could not logically be addressed otherwise. In making its proposal, the Redistribution Committee sought to maintain or improve communities of interest, produce clear boundaries and reflect the views expressed in the public suggestions and comments.
- 32. The Division of Makin, with the state's lowest projected enrolment, a lower than average projected enrolment growth rate, and bordering the Division of Port Adelaide, which needed to lose electors, was identified as a logical starting point for the redistribution.
- 33. The Redistribution Committee's proposal transferred the eastern area of the Division of Port Adelaide into the Division of Makin. Part of the suburb of Seaton was then moved from the Division of Port Adelaide to the Division of Hindmarsh. Port Adelaide then needed to gain electors and this was achieved through the transfer of the southern area of the Division of Wakefield into the Division of Port Adelaide. The Committee

² Ibid. Section 4.11.

continued to progressively adjust the boundaries so that each division in the state contained the required number of electors.

- 34. The Redistribution Committee's proposal united the towns of Lyndoch, Williamstown and Sandy Creek into the Division of Wakefield, moved the McLaren Vale wine region from an outer metropolitan to a rural division, transferred the suburb of Aberfoyle Park to the Division of Boothby, and created stronger boundaries for the divisions of Adelaide, Boothby and Sturt.
- 35. The Redistribution Committee's proposal was notified and public objections were invited in accordance with section 68 of the Electoral Act. Subsequently, the augmented Electoral Commission, as required by section 72 of the Electoral Act, considered the three objections and four comments on objections lodged in response to the proposal, and the submission presented at the public inquiry into those objections.
- 36. The main issue of contention raised in the objection phase was the proposed change to the Barossa Council. The public submissions offered a range of views and suggested different approaches for the Barossa Council area.
- 37. There were a small number of other matters subject to objection.
- 38. In some cases the objections expressed support for aspects of the Redistribution Committee's proposal.
- 39. The augmented Electoral Commission carefully deliberated on each of the areas subject to objection, and upon the matter of the boundaries and names of the electoral divisions into which the state was to be distributed. The augmented Electoral Commission has concluded that the Redistribution Committee's proposal, as detailed in its report of 12 August 2011, shall be adopted without change.
- 40. State-wide maps that illustrate the boundaries as determined by the augmented Electoral Commission are enclosed with this report. Maps of each federal electoral division in South Australia are provided in the enclosed DVD.

Consideration of public submissions by the augmented Electoral Commission

Objections to the proposal for the Barossa Council

- 41. Two objections opposed the Redistribution Committee's proposal to place the Barossa Council in three divisions (Barker, Mayo and Wakefield), instead contending that communities of interest would be better served by situating the Council in one or, at most, two divisions. One objection, from the Barossa Council, argued for the Council to be located entirely in the Division of Wakefield, while the other objection sought to split the Council between the divisions of Mayo and Barker. The third objection offered a slightly different approach to the Committee's proposal, while still maintaining the split between three divisions.
- 42. The comments on objections generally supported the sentiment of uniting the Barossa Council into one division, while acknowledging the numerical impediments to achieving

such an outcome. One comment maintained that the Council should be united in Wakefield. Another reiterated a preference for the Council to be split between Mayo and Barker, while two comments endorsed the Redistribution Committee's proposed boundaries for this area.

- 43. At the public inquiry in Adelaide, the augmented Electoral Commission heard evidence that the Barossa Council saw some strategic benefit in having at least some of its area located in the Division of Wakefield, in accordance with the proposal, notwithstanding a preference to be located wholly in that division. The Barossa Council representative indicated that, on balance, the Redistribution Committee's proposal was preferred over the status quo, which has the Council split between Mayo and Barker.
- 44. The augmented Electoral Commission noted that the objections, albeit small in number, presented diverse views about the proposed boundaries without any consensus as to an alternative approach.
- 45. In light of the range of views submitted, the augmented Electoral Commission explored a number of options that might address the concerns raised, particularly about communities of interest.
- 46. Firstly, the augmented Electoral Commission assessed the feasibility of uniting the Barossa Council in one division, specifically within Wakefield, Barker or Mayo. However, each approach considered by the augmented Electoral Commission required significant consequential adjustments to other electoral divisions, creating disruption to other established communities of interest and electors, in order to meet the numerical requirements of the Electoral Act. The augmented Electoral Commission concluded that the weight of argument to unite the Barossa Council in one division did not justify such major changes to the overall proposal.
- 47. The augmented Electoral Commission then reviewed options to put the Barossa Council in two divisions rather than three, noting that the Council was already split between the divisions of Barker and Mayo. Again, the augmented Electoral Commission found that the impacts of these options on other electoral divisions were less than ideal in terms of levels of disruption to electors and the potentially negative consequences for communities of interest outside the Barossa Council area.
- 48. In reaching its decision, the augmented Electoral Commission reflected upon the range of different outcomes sought by the relatively small number of public objections. It also noted the objections included some support for the Redistribution Committee's proposed approach. Further, the augmented Electoral Commission was cognisant of the significant flow-on effects of implementing some of the changes suggested in the objections to ensure that the numerical requirements of the Electoral Act were satisfied.
- 49. On balance, and given the evidence before it, the augmented Electoral Commission agreed that the Redistribution Committee's proposal for the Barossa Council was sound and would stand unchanged. The objections were, therefore, not upheld.

Objection to the proposed boundary between Port Adelaide and Wakefield

- 50. The Redistribution Committee proposed that 8 067 projected electors be transferred from the Division of Wakefield to the Division of Port Adelaide, as detailed in its report of 12 August 2011. One objection was received about this proposal. The objection, restated in a comment, countered that 3 000 of those electors in the Salisbury area should remain in Wakefield for community of interest reasons, to improve projected enrolment numbers and to minimise elector disruption. The objection did not recommend a specific approach to achieve this outcome. In response, two comments were received supporting the original stance taken by the Redistribution Committee and another opposed the objection.
- 51. The objection about transferring 3 000 fewer electors in the Salisbury area was premised on the need to supplement the Division of Wakefield should the Barossa Council be moved from Wakefield. As the objection to partially transfer the Barossa Council out of the Division of Wakefield was not upheld, the transfer of electors from the Division of Port Adelaide to supplement any loss to Wakefield became unnecessary. That said, the augmented Electoral Commission reviewed a number of options whereby the Salisbury area was split as suggested by the objection. However it found no compelling community of interest case or numerical reasons for making this change to the proposal.
- 52. The augmented Electoral Commission decided, therefore, that the objection not be upheld.

Objection about uniting the Wakefield District Council within the Division of Wakefield

- 53. One objection advocated uniting the Wakefield District Council within the Division of Wakefield. The Redistribution Committee's proposal retains the Council in its pre-redistribution location spanning the divisions of Grey and Wakefield.
- 54. The augmented Electoral Commission saw merit in the notion of uniting the Wakefield District Council. However it was not convinced that the suggested change was warranted on the basis of the arguments presented in the objection. It also noted that the move created a narrow land corridor, which had the potential to affect transport access within the Division of Grey.
- 55. After deliberating, the augmented Electoral Commission agreed to support the Redistribution Committee's proposal to leave the Wakefield District Council unchanged.
- 56. Therefore the objection was not upheld.

Objection to the proposed boundary between Hindmarsh and Port Adelaide

57. In response to public suggestions, the Redistribution Committee's proposal shifted the boundary between the divisions of Hindmarsh and Port Adelaide east from Frederick

Road to Tapleys Hill Road and north from Grange Road to West Lakes Boulevard, moving part of the suburb of Seaton in order to balance elector numbers.

- 58. One objection suggested extending this proposed boundary further north to Old Port Road from West Lakes Boulevard, bringing the suburb of Royal Park into the Division of Hindmarsh. The augmented Electoral Commission acknowledged that Hindmarsh has the state's lowest projected enrolment growth rate and could accommodate additional electors. However the augmented Electoral Commission did not believe that this argument, of itself, warranted relocating a further 2 057 projected electors, particularly given the emphasis on minimising elector movement that emerged during the public suggestion phase.
- 59. The objection was not upheld.

Objections to the proposed boundary between Divisions of Adelaide and Sturt

- 60. The Redistribution Committee's proposal introduced a small change to the boundary between the divisions of Adelaide and Sturt to unite the entire Walkerville Council in one division (Adelaide), which was recommended in a public submission. The proposed boundary follows Fife Street and the River Torrens.
- 61. In response it had been suggested, in an objection and a supporting comment, that Ascot Avenue and Lower Portrush Road would present a better and clearer boundary line than Fife Street and the River Torrens.
- 62. As the objections noted, this change would split the Walkerville Council, contrary to community of interest arguments put forward during the public suggestion phase of the redistribution. The augmented Electoral Commission observed that it would also split the suburbs of Vale Park and Marden across two divisions whereas the Redistribution Committee's proposal places the suburb of Vale Park entirely in the Division of Adelaide and the suburb of Marden completely in the Division of Sturt.
- 63. In the augmented Electoral Commission's view, the case for retaining Fife Street and part of the River Torrens as the boundary is sustainable on the grounds that it delivers community of interest benefits. Fife Street, while not a major arterial road, represents both the suburb and local government boundaries and is a clearly identifiable line.
- 64. On this basis, the objection was not upheld.

Objection to the proposed boundary between Boothby and Mayo

65. One objection was lodged about the proposed boundary between the divisions of Mayo and Boothby. The objection claimed that moving the whole suburb and locality of Coromandel Valley into the Division of Boothby was logical and would unite the locality, which currently is split between the divisions of Boothby and Mayo.

- 66. A comment subsequently opposed this objection, claiming it would jeopardise the strong community of interest and numerical arguments underpinning the Redistribution Committee's proposal, with which it agreed. The comment also cited the 'strong support in several public suggestions' for the Committee's proposal in this area.
- 67. The augmented Electoral Commission noted that the Coromandel Valley move could be achieved numerically, but would require compensating adjustments to a number of other divisions to ensure the requirements of the Electoral Act were met. On balance, the augmented Electoral Commission concluded that the weight of argument did not sufficiently justify the changes as suggested by the objection.
- 68. The objection about transferring the Coromandel Valley was not upheld.

Conclusion

- 69. The augmented Electoral Commission decided to adopt the boundaries proposed by the Redistribution Committee as outlined in its report on 12 August 2011.
- 70. The boundaries adopted by the augmented Electoral Commission result in 44 402 electors, or 4.01 per cent, of electors changing division. (Table 3)
- 71. A general description of each distributed electoral division is outlined in Section 1.5 of this report, and maps illustrating the boundaries of each division are enclosed.

Determination made by the augmented Electoral Commission for South Australia

72. For the reasons stated under section 74 of the Electoral Act, the augmented Electoral Commission, having considered all objections, comments on objections, and submission at the public inquiry, made the determination, the terms of which are set out above, by notice published in the Gazette on the 16th day of December 2011

Hon Peter Heerey QCEd KillesteynBrian PinkClaire WithamPeter KentishSimon O'NeilChairpersonMemberMemberMemberMemberMember

Augmented Electoral Commission for South Australia 16 December 2011

1.3 STATISTICAL SUMMARY

STATISTICAL SUMMARY AND GENERAL DESCRIPTION OF THE MANNER IN WHICH EACH DIVISION HAS BEEN CONSTITUTED

Table 1: Determination of the quota and enrolment projections

DETERMINATION OF QUOTA

Number of divisions into which South Australia is to be distributed	11
Number of electors in South Australia at 12 January 2011	1 107 001
Quota for South Australia	100 636
Permissible maximum number of electors (plus 10 per cent) in a division	110 699
Permissible minimum number of electors (minus 10 per cent) in a division	90 573

ENROLMENT PROJECTIONS AT 21 JANUARY 2015

Number of divisions into which South Australia is to be distributed	11
Projected number of electors in South Australia at 21 January 2015	1 152 271
Average enrolment for South Australia at 21 January 2015	104 752
103.5% of average enrolment projected at 21 January 2015	108 418
96.5% of average enrolment projected at 21 January 2015	101 086

Table 2: Summary of divisions

	Actual Enrolment	% Variation from	Projected Enrolment	% Variation from	Approx area
Division	12.1 2011	Quota	21.1.2015	average	(sq km)
Adelaide	99 971	-0.66	104 262	-0.47	76
Barker	102 828	2.18	107 242	2.38	63 886
Boothby	102 514	1.87	105 036	0.27	130
Grey	100 095	-0.54	104 118	-0.61	904 881
Hindmarsh	104 866	4.20	105 381	0.60	78
Kingston	96 173	-4.43	103 159	-1.52	171
Makin	101 775	1.13	107 176	2.31	130
Мауо	96 895	-3.72	101 629	-2.98	9 315
Port Adelaide	102 227	1.58	106 271	1.45	181
Sturt	101 102	0.46	103 376	-1.31	85
Wakefield	98 555	-2.07	104 621	-0.13	6 407
South Australia	1 107 001		1 152 271		
Average	100 636		104 752		

Table 3: Summary of movement of electors between divisions

Number of electors remaining in their existing division	1 062 599
Number of electors transferred to another division	44 402
(This results in 4.01% electors changing divisions)	
Total	1 107 001

1.4 DESCRIPTION OF THE METHOD USED TO CALCULATE THE AREA OF ELECTORAL DIVISIONS

The area of electoral divisions in South Australia has been calculated by aggregating the area of:

- all land-based Census Collection Districts (CCDs),
- any parts of land-based CCDs, and
- any lakes, ponds, rivers, creeks, wetlands or marshes not already included in land-based CCDs that are wholly contained within the divisional boundary of each electoral division

Areas are calculated on the Geocentric Datum of Australia (GDA94) spheroid using the AEC *Electoral Boundary Mapping System (EBMS)* developed within the 'Mapinfo Professional' software package.

1.5 GENERAL DESCRIPTION OF EACH ELECTORAL DIVISION

The tables in this section set out how each electoral division is constituted and arranged under Statistical Local Areas (SLAs). Each SLA comprises a number of CCDs. The CCDs which applied at the 2006 Census of Population and Housing have been used.

Note: The following abbreviations are used in these tables:

- AC Aboriginal Corporation
- C City
- DC District Council
- RC Regional Council
- M Municipal Council/Municipality
- T Town

Division 1: Adelaide

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
From existing Division of Adelaide SLAs of –		
Adelaide (C)	10 043	10 671
Burnside (C) - South-West (part)	4 572	4 832
Charles Sturt (C) – Inner East (part)	76	80
Charles Sturt (C) – North-East (part)	4 477	4 684
Norwood Payneham St Peters (C) - East (part)	2 195	2 229
Norwood Payneham St Peters (C) - West (part)	10 719	11 021
Port Adelaide Enfield (C) - East (part)	6 732	7 739
Port Adelaide Enfield (C) - Inner (part)	12 462	12 782
Port Adelaide Enfield (C) - Park (part)	3 459	3 504
Prospect (C)	13 729	14 264
Unley (C) – East (part)	10 290	10 561
Unley (C) – West	12 343	12 775
Walkerville (M) (part)	3 675	3 766
West Torrens (C) – East (part)	3 625	3 754
Total from existing Division of Adelaide	98 397	102 662

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
From existing Division of Sturt SLA of –		
Walkerville (M) (part)	1 574	1 600
Total from existing Division of Sturt	1 574	1 600
Total for Division of Adelaide	99 971	104 262

Division 2: Barker

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
From existing Division of Barker SLAs of –		
Barossa (DC) – Angaston	6 411	6 640
Barossa (DC) – Barossa (part)	467	476
Barossa (DC) – Tanunda	3 621	3 787
Berri & Barmera (DC) – Barmera	2 838	2 868
Berri & Barmera (DC) – Berri	4 442	4 605
Grant (DC)	5 766	6 219
Karoonda East Murray (DC)	818	837
Kingston (DC)	1 790	1 861
Loxton Waikerie (DC) – East	5 066	5 269
Loxton Waikerie (DC) – West	3 044	3 220
Mid Murray (DC)	6 050	6 224
Mount Gambier (C)	17 646	18 494
Murray Bridge (RC)	12 823	13 489
Naracoorte and Lucindale (DC)	5 858	6 080
Renmark Paringa (DC) – Paringa	1 253	1 306
Renmark Paringa (DC) – Renmark	5 134	5 337
Robe (DC)	1 060	1 092
Southern Mallee (DC)	1 487	1 539
Tatiara (DC)	4 590	4 811
The Coorong (DC)	3 962	4 110
Unincorporated Murray Mallee	0	0
Unincorporated Riverland (part)	59	59
Wattle Range (DC) – East	2 250	2 297
Wattle Range (DC) – West	6 393	6 622
Total from existing Division of Barker	102 828	107 242
Total for Division of Barker	102 828	107 242
SLA transferred to Division of Wakefield		
Barossa (DC) – Barossa (part)	2 396	2 619
Total transferred to Division of Wakefield	2 396	2 619
Total transferred from existing Division of Barker	2 396	2 619

Division 3: Boothby

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
From existing Division of Boothby SLAs of –		
Holdfast Bay (C) – North (part)	1 549	1 550
Holdfast Bay (C) – South	11 151	11 281
Marion (C) – Central	25 309	25 552
Marion (C) – South (part)	61	62
Mitcham (C) – Hills	17 939	18 540
Mitcham (C) – North-East	11 826	12 229
Mitcham (C) – West	16 380	16 591
Onkaparinga (C) – Reservoir (part)	8 327	8 919
Total from existing Division of Boothby	92 542	94 724
From existing Division of Mayo		
SLAs of –		
Onkaparinga (C) – Reservoir (part)	8 540	8 876
Onkaparinga (C) – Woodcroft (part)	1 432	1 436
Total from existing Division of Mayo	9 972	10 312
Total for Division of Boothby	102 514	105 036
SLA transferred to Division of Hindmarsh		
Marion (C) – North (part)	1 509	1 534
Total transferred to Division of Hindmarsh	1 509	1 534
SLA transferred to Division of Sturt		
Unley (C) – East (part)	3 779	3 815
Total transferred to Division of Sturt	3 779	3 815
Total transferred from existing Division of Boothby	5 288	5 349

Division 4: Grey

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
From existing Division of Grey SLAs of –		
Anangu Pitjantjatjara (AC)	1 555	1 622
Barunga West (DC)	1 990	1 958
Ceduna (DC)	2 113	2 208
Cleve (DC)	1 302	1 323
Coober Pedy (DC)	1 179	1 145
Copper Coast (DC)	9 548	10 015
Elliston (DC)	788	793
Flinders Ranges (DC)	1 209	1 256
Franklin Harbour (DC)	911	927
Goyder (DC)	3 031	3 111
Kimba (DC)	824	838
Lower Eyre Peninsula (DC)	3 273	3 52
Maralinga Tjarutja (AC)	57	57
Mount Remarkable (DC)	2 218	2 309
Northern Areas (DC)	3 374	3 565
Orroroo/Carrieton (DC)	696	713
Peterborough (DC)	1 301	1 334
Port Augusta (C)	9 177	9 72
Port Lincoln (C)	9 783	10 110
Port Pirie City Districts (M) – City	9 576	10 022
Port Pirie City Districts (M) Balance	2 559	2 68:
Roxby Downs (M)	2 146	2 25
Streaky Bay (DC)	1 482	1 582
Tumby Bay (DC)	2 053	2 084
Unincorporated Far North	823	778
Unincorporated Flinders Ranges	742	730
Unincorporated Lincoln	11	13
Unincorporated Pirie	164	164
Unincorporated Riverland (part)	17	18
Unincorporated West Coast	383	382
Unincorporated Whyalla	147	145
Unincorporated Yorke	0	(

	Actual enrolment	Projected enrolment
How constituted	12.01.11	21.01.15
Wakefield (DC) (part)	1 324	1 334
Whyalla (C)	14 557	15 406
Wudinna (DC)	954	983
Yorke Peninsula (DC) - North	5 676	5 777
Yorke Peninsula (DC) - South	3 152	3 224
Total from existing Division of Grey	100 095	104 118
Total for Division of Grey	100 095	104 118

Division 5: Hindmarsh

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
From existing Division of Hindmarsh SLAs of –		
Charles Sturt (C) – Coastal	23 844	23 911
Charles Sturt (C) – Inner East (part)	4 654	4 756
Charles Sturt (C) – Inner West (part)	7 028	7 064
Holdfast Bay (C) – North (part)	13 264	13 276
Marion (C) – North (part)	16 985	17 022
West Torrens (C) – East (part)	13 248	13 431
West Torrens (C) – West	21 052	21 094
Total from existing Division of Hindmarsh	100 075	100 554
From existing Division of Boothby SLA of –		
Marion (C) – North (part)	1 509	1 534
Total from existing Division of Boothby	1 509	1 534
From existing Division of Port Adelaide SLA of –		
Charles Sturt (C) – Inner West (part)	3 282	3 293
Total from existing Division of Port Adelaide	3 282	3 293
Total for Division of Hindmarsh	104 866	105 381

Division 6: Kingston

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
From existing Division of Kingston SLAs of –		
Marion (C) - South (part)	15 204	16 011
Onkaparinga (C) – Hackham	9 797	10 447
Onkaparinga (C) – Hills (part)	1	1
Onkaparinga (C) – Morphett	16 376	16 738
Onkaparinga (C) – North Coast	12 441	12 706
Onkaparinga (C) – Reservoir (part)	0	0
Onkaparinga (C) – South Coast	20 372	24 483
Onkaparinga (C) – Woodcroft (part)	21 982	22 773
Total from existing Division of Kingston	96 173	103 159
Total for Division of Kingston	96 173	103 159
SLA transferred to Division of Mayo		
Onkaparinga (C) – Hills (part)	6 577	6 933
Total transferred to Division of Mayo	6 577	6 933
Total transferred from existing Division of Kingston	6 577	6 933

Division 7: Makin

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
From existing Division of Makin SLAs of –		
Playford (C) – Hills (part)	7	7
Port Adelaide Enfield (C) – East (part)	2 163	2 223
Port Adelaide Enfield (C) – Inner (part)	397	395
Salisbury (C) – North-East (part)	10 936	11 362
Salisbury (C) – South-East	24 897	25 812
Tea Tree Gully (C) – Central	18 617	19 327
Tea Tree Gully (C) – Hills (part)	9 297	9 644
Tea Tree Gully (C) – North	19 140	20 384
Tea Tree Gully (C) – South (part)	10 750	10 780
Total from existing Division of Makin	96 204	99 934
From existing Division of Port Adelaide		
SLAs of -		
Port Adelaide Enfield (C) – Inner (part)	1	1
Salisbury (C) – Central (part)	40	41
Salisbury (C) Balance (part)	5 530	7 200
Total from existing Division of Port Adelaide	5 571	7 242
Total for Division of Makin	101 775	107 176

Division 8: Mayo

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
From existing Division of Mayo SLAs of –		
Adelaide Hills (DC) – Central	9 643	9 971
Adelaide Hills (DC) – North	4 978	5 275
Adelaide Hills (DC) – Ranges	7 602	7 935
Adelaide Hills (DC) Balance	6 444	6 767
Alexandrina (DC) – Coastal	10 008	10 269
Alexandrina (DC) – Strathalbyn	7 566	7 957
Barossa (DC) – Barossa (part)	1 265	1 332
Kangaroo Island (DC)	3 346	3 478
Mount Barker (DC) – Central	13 978	15 175
Mount Barker (DC) Balance	6 288	6 711
Onkaparinga (C) – Hackham	8	8
Onkaparinga (C) – Hills (part)	2 135	2 199
Onkaparinga (C) – Reservoir (part)	1 307	1 405
Onkaparinga (C) – Woodcroft (part)	1 732	1 827
Victor Harbor (C)	10 621	10 836
Yankalilla (DC)	3 397	3 551
Total from existing Division of Mayo	90 318	94 696
From existing Division of Kingston		
SLA of –		
Onkaparinga (C) – Hills (part)	6 577	6 933
Total from existing Division of Kingston	6 577	6 933
Total for Division of Mayo	96 895	101 629
SLAs transferred to Division of Boothby		
Onkaparinga (C) – Reservoir (part)	8 540	8 876
Onkaparinga (C) – Woodcroft (part)	1 432	1 436
Total transferred to Division of Boothby	9 972	10 312

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
SLA transferred to Division of Wakefield		
Barossa (DC) - Barossa (part)	1 878	2 066
Total transferred to Division of Wakefield	1 878	2 066
Total transferred from existing Division of Mayo	11 850	12 378

Division 9: Port Adelaide

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
From existing Division of Port Adelaide SLAs of –		
Charles Sturt (C) – Inner East (part)	10 424	10 716
Charles Sturt (C) – Inner West (part)	7 550	7 615
Charles Sturt (C) – North-East (part)	13 381	13 720
Port Adelaide Enfield (C) – Coast	20 639	21 166
Port Adelaide Enfield (C) – Inner (part)	120	124
Port Adelaide Enfield (C) – Park (part)	6 579	6 881
Port Adelaide Enfield (C) – Port	7 510	7 612
Salisbury (C) – Central (part)	16 054	16 814
Salisbury (C) – Inner North (part)	9 968	10 664
Salisbury (C) Balance (part)	2 827	2 882
Unincorporated Western	10	10
Total from existing Division of Port Adelaide	95 062	98 204
From existing Division of Wakefield SLAs of –		
Salisbury (C) – Inner North (part)	5 939	6 339
Salisbury (C) Balance (part)	1 226	1 728
Total from existing Division of Wakefield	7 165	8 067
Total for Division of Port Adelaide	102 227	106 271
SLA transferred to Division of Hindmarsh		
Charles Sturt (C) – Inner West (part)	3 282	3 293
Total transferred to Division of Hindmarsh	3 282	3 293
SLAs transferred to Division of Makin		
Port Adelaide Enfield (C) – Inner (part)	1	1
Salisbury (C) – Central (part)	40	41
Salisbury (C) Balance (part)	5 530	7 200
Total transferred to Division of Makin	5 571	7 242

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
SLA transferred to Division of Wakefield		
Playford (C) - West (part)	699	762
Total transferred to Division of Wakefield	699	762
Total transferred from existing Division of Port Adelaide	9 552	11 297

Division 10: Sturt

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
From existing Division of Sturt		
SLAs of –	/=	
Burnside (C) – North-East	15 989	16 340
Burnside (C) – South-West (part)	10 920	11 089
Campbelltown (C) – East	19 636	20 245
Campbelltown (C) – West	13 628	13 759
Norwood Payneham St Peters (C) – East (part)	9 278	9 311
Norwood Payneham St Peters (C) – West (part)	1 983	2 066
Port Adelaide Enfield (C) – East (part)	13 036	13 643
Tea Tree Gully (C) – Hills (part)	80	77
Tea Tree Gully (C) – South (part)	12 773	13 031
Total from existing Division of Sturt	97 323	99 561
From existing Division of Boothby		
SLA of –		
Unley (C) – East (part)	3 779	3 815
Total from existing Division of Boothby	3 779	3 815
Total for Division of Sturt	101 102	103 376
SLA transferred to Division of Adelaide		
Walkerville (M) (part)	1 574	1 600
Total transferred to Division of Adelaide	1 574	1 600
Total transferred from existing Division of Sturt	1 574	1 600

Division 11: Wakefield

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
From existing Division of Wakefield		
SLAs of –		
Clare and Gilbert Valleys (DC)	6 323	6 576
Gawler (T)	14 705	15 558
Light (RC)	9 326	10 060
Mallala (DC)	5 556	6 048
Playford (C) – East Central	13 754	14 930
Playford (C) – Elizabeth	15 942	16 263
Playford (C) – Hills (part)	2 408	2 629
Playford (C) – West (part)	6 800	7 534
Playford (C) – West Central	8 315	8 986
Salisbury (C) – Central (part)	2 219	2 210
Salisbury (C) – North-East (part)	4 825	4 856
Salisbury (C) Balance (part)	70	68
Wakefield (DC) (part)	3 339	3 456
Total from existing Division of Wakefield	93 58 2	99 174
From existing Division of Barker SLA of –		
Barossa (DC) – Barossa (part)	2 396	2 619
Total from existing Division of Barker	2 396	2 619
From existing Division of Mayo SLA of –		
Barossa (DC) – Barossa (part)	1878	2 066
Total from existing Division of Mayo	1878	2 066
From existing Division of Port Adelaide SLA of –		
Playford (C) – West (part)	699	762
Total from existing Division of Port Adelaide	699	762
Total for Division of Wakefield	98 555	104 621

How constituted	Actual enrolment 12.01.11	Projected enrolment 21.01.15
SLAs transferred to Division of Port Adelaide		
Salisbury (C) – Inner North (part)	5 939	6 339
Salisbury (C) Balance (part)	1 226	1728
Total transferred to Division of Port Adelaide	7 165	8 067
Total transferred from existing Division of Wakefield	7 165	8 067

APPENDIX A: AUGMENTED ELECTORAL COMMISSION'S PUBLIC ANNOUNCEMENT ON 21 OCTOBER 2011

Augmented Electoral Commission decides boundaries and names for Federal Electoral Divisions in South Australia

The augmented Electoral Commission for South Australia today announced the outcome of its deliberations on the boundaries and names for the 11 federal electoral divisions in South Australia, in accordance with a requirement of the *Commonwealth Electoral Act* 1918 (the Electoral Act).

The Hon. Peter Heerey QC, the presiding member of the augmented Electoral Commission, said that the Commission had adopted without change the redistribution proposed by the Redistribution Committee for South Australia, which was detailed in its report of 12 August: 2011 Proposed Redistribution of South Australia into Electoral Divisions. The Redistribution Committee's report and maps are available on the AEC's website

(http://www.aec.gov.au/Electorates/Redistributions/2011/sa/proposed-report/index.htm).

The formal determination of the boundaries and names of the electoral divisions will be gazetted on 16 December 2011. Federal elections from that date will be contested on the new boundaries.

Final maps and a report detailing the Commission's reasons will be tabled in Federal Parliament after the formal determination on 16 December, and will then be publicly released.

For more information about the South Australian federal redistribution, see the AEC website

http://www.aec.gov.au/Electorates/Redistributions/2011/sa/index.htm or contact the Redistribution Secretariat:

- Email: saredistribution@aec.gov.au
- Telephone: 08 8237 6575

Further information

The presiding member of the augmented Electoral Commission for South Australia, the Hon. Peter Heerey QC, announced that the proposal of the Redistribution Committee for South Australia, published on 12 August 2011, had been adopted without change, following consideration of objections and comments on objections made in respect of the Redistribution Committee's proposal, and the holding of a public inquiry in Adelaide.

The Redistribution Committee's proposal therefore stands as the final redistribution of the federal electoral boundaries for South Australia.

The substance of the findings and conclusions of the augmented Electoral Commission concerning the objections are as follows.

Three objections and four comments on objections were received in relation to the Redistribution Committee's proposal. One submission was presented at the public inquiry. The primary issue of contention was the proposal to locate the Barossa Council in the divisions of Mayo, Wakefield and Barker, as opposed to the existing situation where it is split between the divisions of Mayo and Barker.

The augmented Electoral Commission noted that the objections presented a range of views about the Barossa Council, without a consensus of approach being evident. Objections which sought to unite the Council into one division differed in their opinion about whether that division should be Wakefield, Barker or Mayo. While acknowledging the community of interest case for uniting the Barossa Council in one division, the augmented Commission found that achieving this outcome would demand significant consequential adjustments to other electoral divisions and disruption to established communities of interest in order to satisfy the numerical criteria set out in the Electoral Act. The augmented Commission concluded that the weight of argument did not justify such significant changes to the proposal.

The augmented Electoral Commission then considered the objections which proposed that the Barossa Council be split between two divisions, rather than three. The augmented Commission noted the challenges faced in seeking to achieve this outcome, in terms of the impacts on other valid community of interest claims within the State and in satisfying the numerical requirements of the Electoral Act. On balance given the evidence before it, and in light of the diversity of views about the Barossa area, the augmented Commission concluded that the Redistribution Committee's proposal was sound and would stand unchanged.

At the public inquiry on 13 October 2011, the augmented Commission heard evidence that the Barossa Council saw some strategic benefit in having at least some of its area located in the Division of Wakefield as per the proposal, notwithstanding a preference to be located in a single division. On that basis, the Commission concluded that the Redistribution Committee's proposal met a number of concerns.

There were a small number of other objections to the Redistribution Committee's proposal. After considering each of these objections, the augmented Commission found that, in its view, the criteria in s.66 of the Electoral Act were more appropriately met by the Redistribution Committee's proposal. Therefore, these objections were not upheld.

As the augmented Electoral Commission's proposal is not different from the Redistribution Committee proposal within the meaning of s.72(12)(c) of the Electoral Act, upon the publication in the Gazette of the determination of the augmented Electoral Commission for South Australia under s.73 of the Electoral Act, and the release of the reasons for that determination, the redistribution process will have been concluded without the need to call for further objections or hearings.

The new divisional boundaries will come into effect at the next federal election following the 16 December 2011 gazettal. Any by-election that may occur before the next federal election would be held on the boundaries as determined at the previous redistribution.

APPENDIX B: COMPOSITION OF THE AUGMENTED ELECTORAL COMMISSION AND THE REDISTRIBUTION COMMITTEE FOR SOUTH AUSTRALIA

Members of the augmented Electoral Commission for South Australia

Hon. Peter Heerey, QC	Chairperson of the Australian Electoral Commission
Mr Ed Killesteyn	Electoral Commissioner
Mr Brian Pink	Australian Statistician
Mr Phil Diak	Australian Electoral Officer for South Australia (acting from 4 October to 28 October 2011)
Ms Claire Witham	Australian Electoral Officer for South Australia (thereafter)
Mr Peter Kentish	Surveyor-General for South Australia
Mr Simon O'Neill	Auditor-General of South Australia.

Members of the Redistribution Committee for South Australia

Mr Ed Killesteyn	Electoral Commissioner
Ms Claire Witham	Australian Electoral Officer for South Australia
Mr Kim Nisbet	Surveyor-General for South Australia (acting until 10 June 2011)
Mr Peter Kentish	Surveyor-General for South Australia (thereafter)
Mr Simon O'Neill	Auditor-General of South Australia

APPENDIX C: LIST OF OBJECTIONS LODGED PURSUANT TO SECTION 69(1) OF THE COMMONWEALTH ELECTORAL ACT 1918

- 1. The Barossa Council
- 2. Dr Mark Mulcair
- 3. Kyam Maher, State Secretary, Australian Labor Party, South Australia.

A copy of the objections is included on the DVD enclosed with this Report.

APPENDIX D: LIST OF COMMENTS ON OBJECTIONS LODGED PURSUANT TO SECTION 69(3) OF THE COMMONWEALTH ELECTORAL ACT 1918

- 1. Martin Gordon
- 2. Dr Mark Mulcair
- 3. Kyam Maher, State Secretary, Australian Labor Party, South Australia
- 4. Bev Barber, State Director, Liberal Party of Australia (SA Division).

A copy of the comments on objections is included on the DVD enclosed with this Report.

APPENDIX E: REDISTRIBUTION TIMETABLE

12 January 2011	Direction for South Australia to be redistributed
17 January 2011	Quota of electors determined
6 April 2011	Public suggestions and comments on public suggestions invited
29 April 2011	Redistribution Committee appointed
6 May 2011	Public suggestions closed
20 May 2011	Public comments on suggestions closed
12 August 2011	Redistribution Committee for South Australia gave notice in the Gazette of its proposal
9 September 2011	Objections closed
23 September 2011	Comments on objections closed
13 October 2011	Public inquiry into objections to the proposed redistribution (Adelaide)
21 October 2011	Augmented Electoral Commission announced the redistribution of South Australia
16 December 2011	Determination of boundaries and names